

## Community Governance Review 2024-25 Stage 1 Summary Report

### 1. Bishop's Stortford and Thorley Boundary

**Bishop's Stortford Town Council** have proposed: (See [Appendix 1](#) for full submission)

- A. "To move the boundary between Bishop's Stortford and Thorley so the new developments that currently straddle the boundary will be completely in Bishop's Stortford; and
- B. A possible option of the Town Council absorbing the entirety of Thorley Parish into Bishop's Stortford."

The area covered by proposal A is shown by the red lines on Map 1 below.

Cllr David Jacobs submitted an email in support of option A

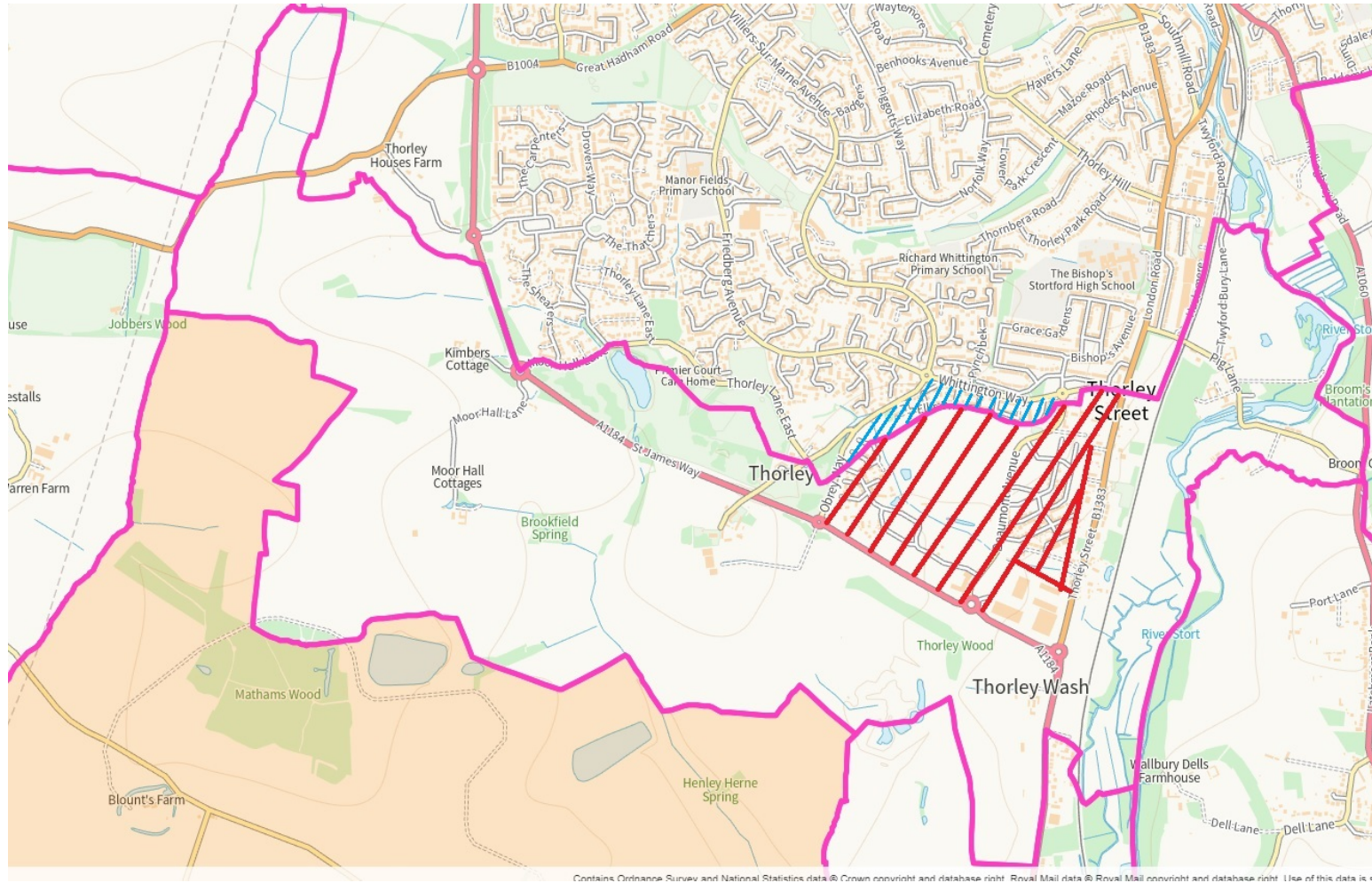
Cllr John Wyllie submitted an email in support of option B

**Thorley Parish Council** have proposed that the boundary should follow "along the center lines of Whittington Way, along Obrey Way and onto Thorley Lane East" (See [Appendix 1.1](#) for full submission)

The area covered by this proposal is shown by the blue lines on Map 1 below.

Nine Thorley residents contacted the review via the website to object to any boundary changes affecting Thorley. (See [Appendix 1.2](#) )

Map 1



## 2. Hertford and Hertingfordbury

**Hertingfordbury Parish Council** submitted the following proposals: (see [Appendix 2.0](#) full submission)

- A. “Hertingfordbury Parish Council wishes for the review to consider that we change the boundary to include the village of Hertingfordbury and to move the boundary to exclude the development of Birchall Garden Suburb.
- B. Should the Boundary stay as it currently stands, We wish for the number of Councillor seats to be reviewed which is currently 10 with an electorate of approx 500 residents.
- C. Should we gain Hertingfordbury we would like to have at least 9 seats
- D. We wish to consider changing the name of the parish council depending on the review outcome.”

The area covered by proposal A is shown by the red lines and blue lines on Map2 below.

Cllr Bob Deering made the following comments:

*“ 1. there’s a very long standing oddity that what most people regard as Hertingfordbury is part of Hertford Town and is not within the boundary of Hertingfordbury PC. I can therefore see why it might be suggested that the village should be moved into Hertingfordbury parish. On the other hand, however, the present arrangement has been in place for a long time and I’m unaware that it causes any difficulty in practise. So, (a) what do the residents of Hertingfordbury think and (b) if it ain’t broke don’t fix it.*

*2. the Birchall Garden Suburb development will be big. My own view is that incorporating any part of it within a parish would be inappropriate so I support the request that Birchall be removed from the territory of Hertingfordbury PC. I don’t understand why this needs to wait until the development is more advanced.*

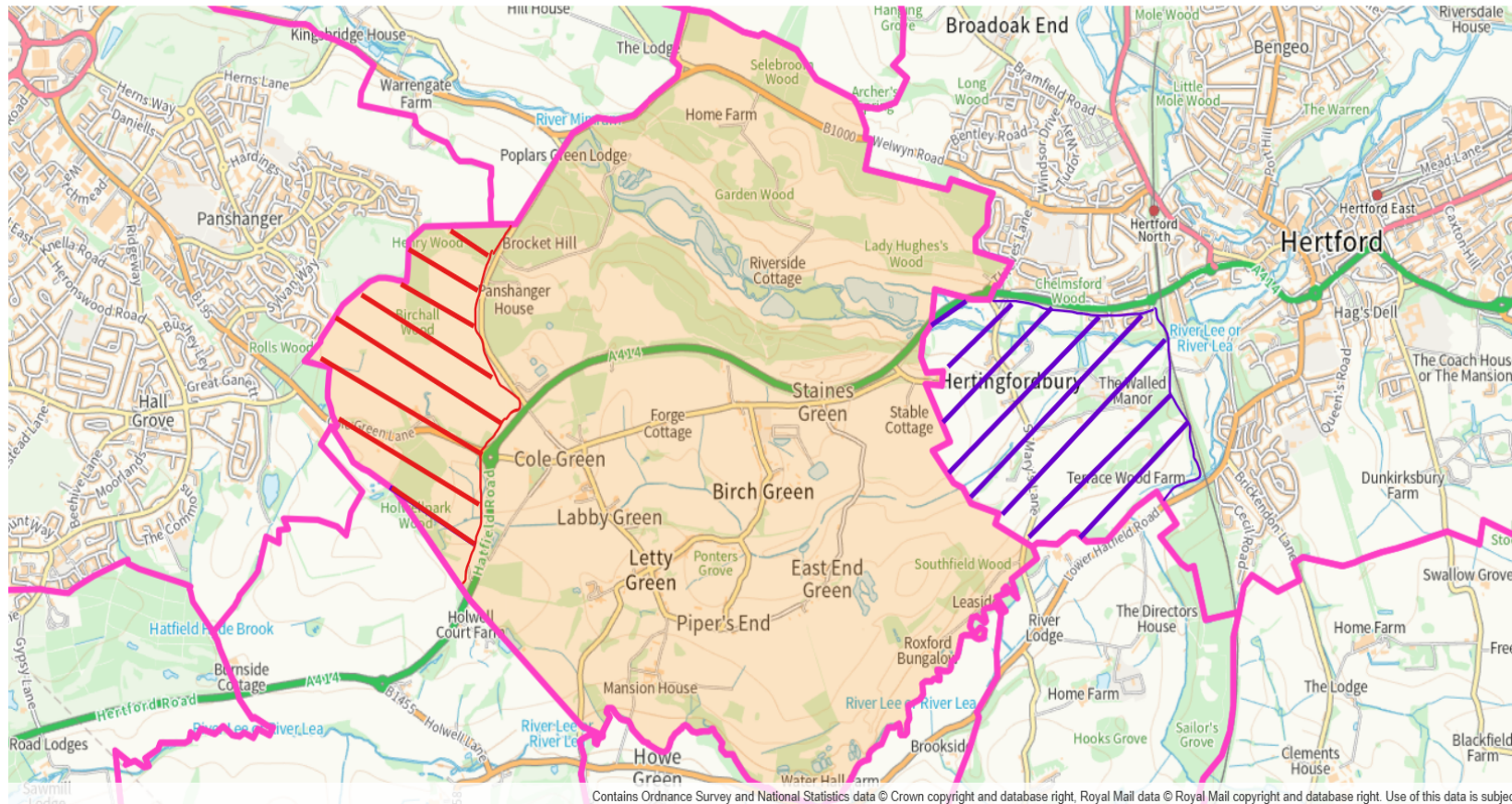
*3. the number of councillors presumably depends on what happens re (1) and (2) above. Once it's known how large/small Hertingfordbury parish will be I imagine that the appropriate number of councillors will naturally fall into place."*

At the previous meeting of the CGR Working Group it was agreed that it was too early in the planning process to make any proposals on Birchall Garden Suburb, and therefore this would need to look at by a future CGR.

**Historically** Hertingfordbury Village has been part of the Hertford since the 1920s.

**Hertford Town Council** made a submission to arguing against the proposal to move Hertingfordbury Village into Hertingfordbury Parish (See [Appendix 2.1](#) for full submission)

## Map 2



- EXCLUDE
- INCLUDE

### 3. Ware and Wareside

**Ware Town Council** requested a CGR in July 2022 to review the boundary between Ware, Wareside and Thundridge, so the whole of the Ware2 Development proposed in the East Herts Masterplan falls within Ware. [Ware Two](#) (see [Appendix 3.0](#) for full submission)

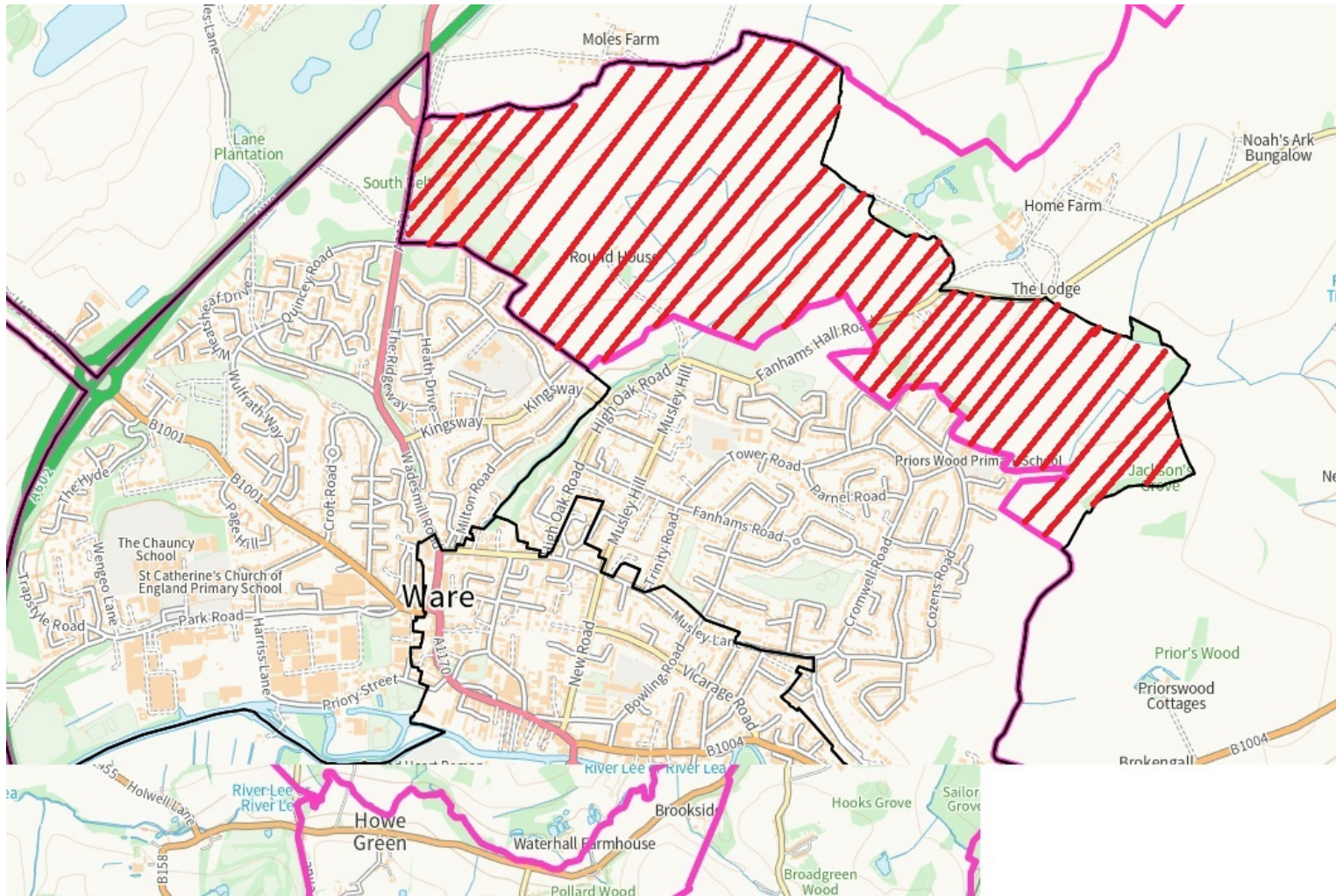
**Wareside Parish Council** have made a submission arguing against the proposal (see [Appendix 3.1](#) for full submission), the Parish Council argue that the loss of the precept from the new development will have an impact on their ability to deliver services to the parish.

The area covered by the proposal is shown by the red lines on Map 3 below.

During their review of District Council Wards in 2022 the Local Government Boundary Commission for England changed the boundary between Ware Trinity and Ware Rural Wards because in their opinion “ [LGBCE Report](#) page 18 Paragraph 77 “We agree that future electors are more likely to look towards Ware town, rather than the rural surrounding parishes, for amenities. We also consider that placing the entirety of the residential development in a single ward will be conducive to effective and convenient local government.”

Cllr Jonathan Kaye (Hertfordshire County Council) supports Ware Town Council proposal.

**Map 3**



#### **4. Stanstead Abbots Parish Council and Stanstead St Margarets Parish Council**

Both Parish Councils support the idea of either grouping or merging ([Appendixes 4.0](#) and [4.1](#) for full submissions). It was also suggested that Great Amwell Parish Council be included in the arrangement, but they have said no (see [Appendix 4.2](#))

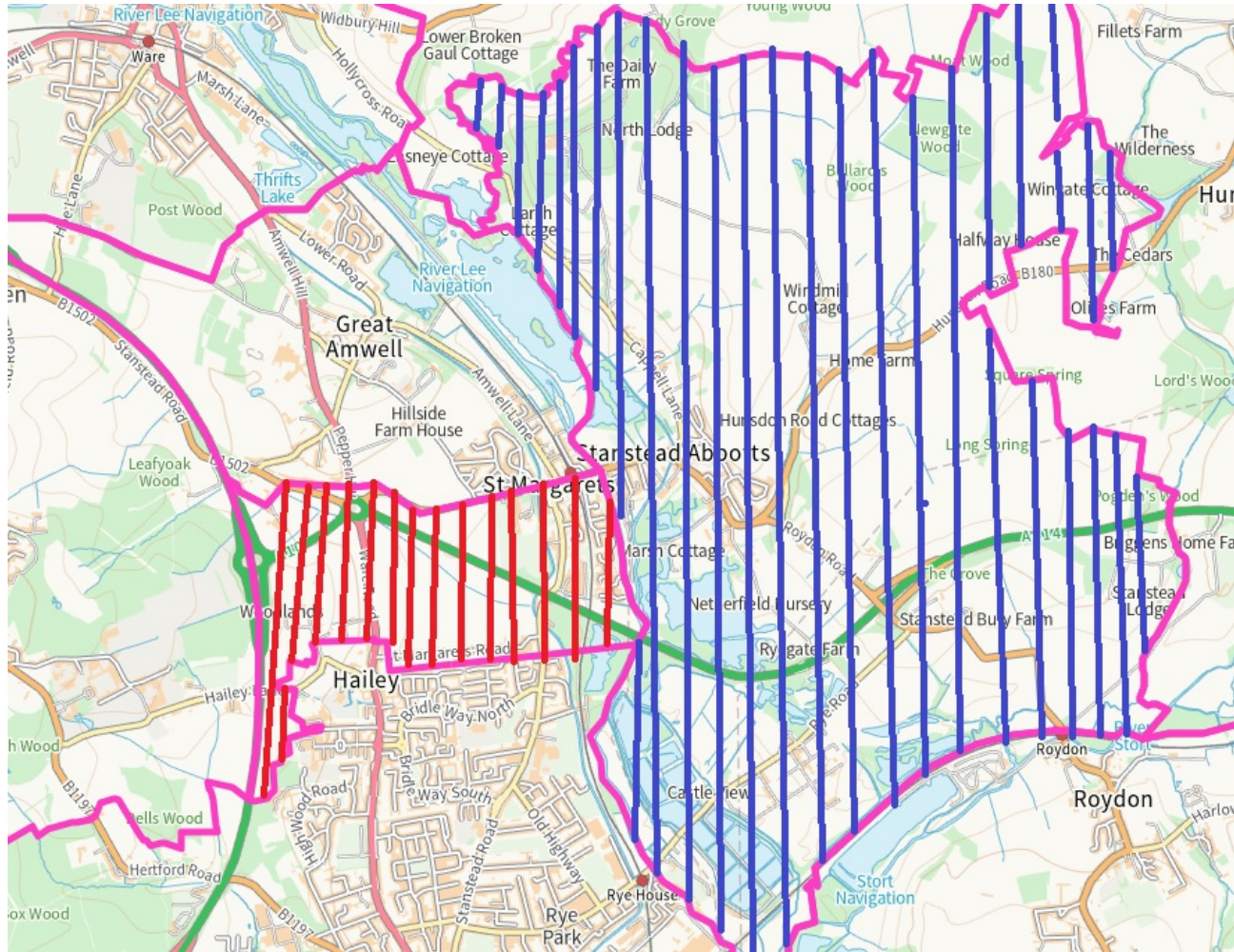
The area covered by the proposal on Map 4 below, Stanstead St Margarets identified by the red lines and Stanstead Abbots by the blue.

Both Parishes are in Great Amwell and Stanstead District Ward. Stanstead St Margaret West Ward is in the Ware South County Division and Stanstead St Margarets East Ward and Stanstead Abbots are in Sawbridgeworth County Division.

If the parishes are merged, then EHDC will need to seek permission from the LCGCE to move the Sawbridgeworth County Division boundary.



**Map 4**



## **5. Great Amwell Parish Council**

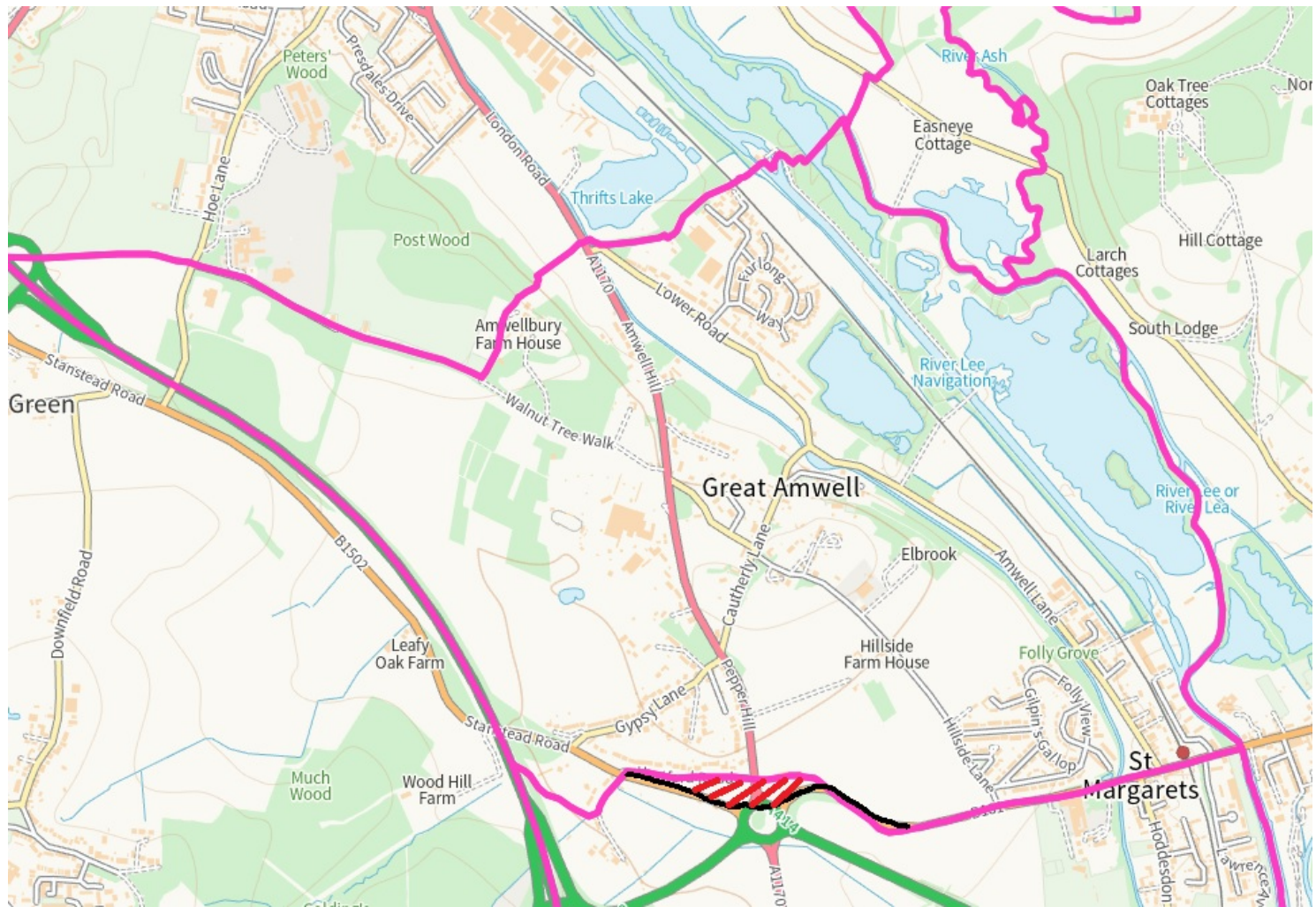
As stated above Great Amwell does not want to be merged or grouped with Stanstead Abbots Parish Council and Stanstead St Margarets Parish Council.

They have asked for the southern boundary to be changed so it “follow the entire length of the B181 to its junction with the Amwell Roundabout, then follow the northern (highway) part of that roundabout and then proceed along the B1502 until it reaches its current intersection with that highway from the old Hertford Road.” as shown on Map 5 below.

(See [Appendix 5.0](#) for full submission)

This proposal would take land from Stanstead St Margarets, but would affect no residents.

Map 5



## 6. Rush Green Roundabout

The delayed 2023 Community Governance Review proposed changing the boundaries on the Rush Green Roundabout so that the whole area sat within a single County Division, District Ward, and Parish/Town Council.

The rationale behind the change to make it easier for Town, District and County Members to deal with issues generated by the roundabout and the business located on it.

The existing boundaries are shown in black and pink on Map 6 below the proposed boundaries in yellow.

The proposal would affect:

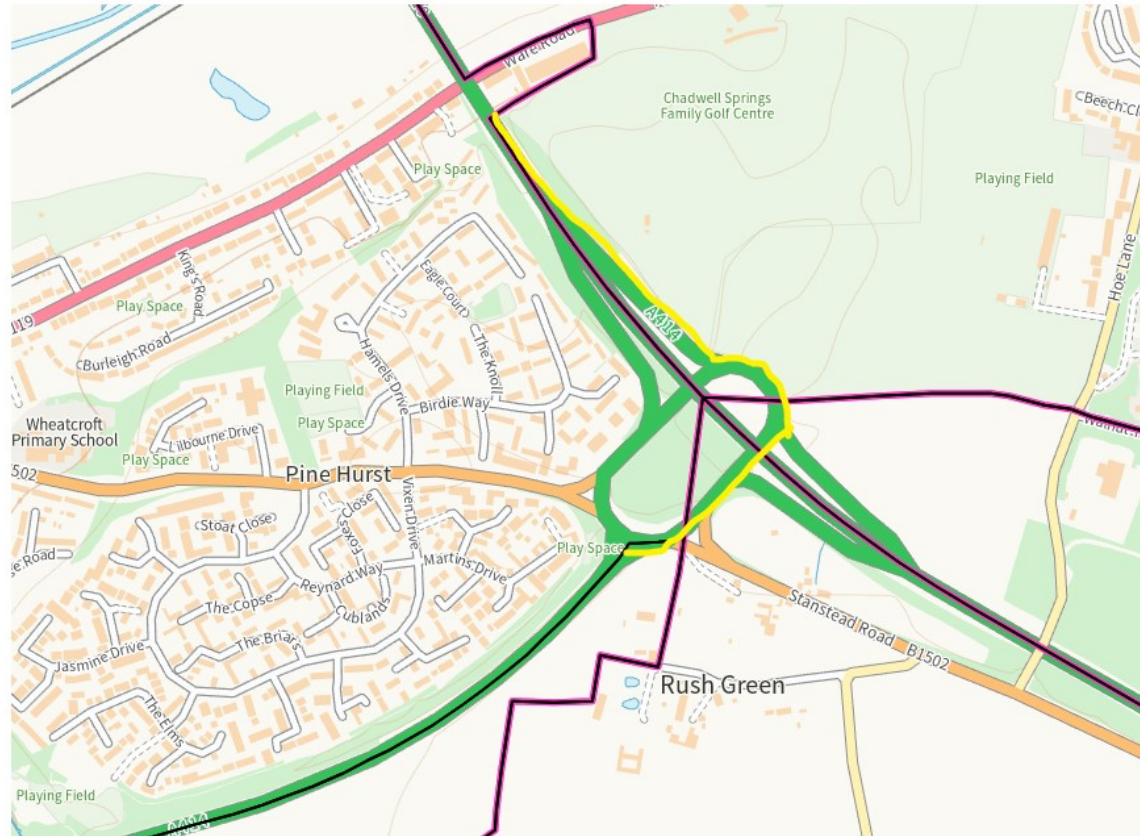
- Ware South, Hertford All Saints and Hertford St Andrews County Divisions
- Hertford Kingsmead, Ware Priory, Great Amwell and Stansteads. Hertford Heath and Brickendon Wards and Hertford Castle District Wards.
- Hertford, Ware, Great Amwell, Hertford Heath, Town and Parish Councils

The new boundaries would put the roundabout in the Kingsmead East Ward of Hertford Town Council, the Hertford Kingsmead Ward of East Herts and Hertford All Saints Division of Hertfordshire County Council.

Hertford Town Council support the proposal.

No residents would be affected by the change.

# Map 6



## **7. Aston and Walkern Parish Councils**

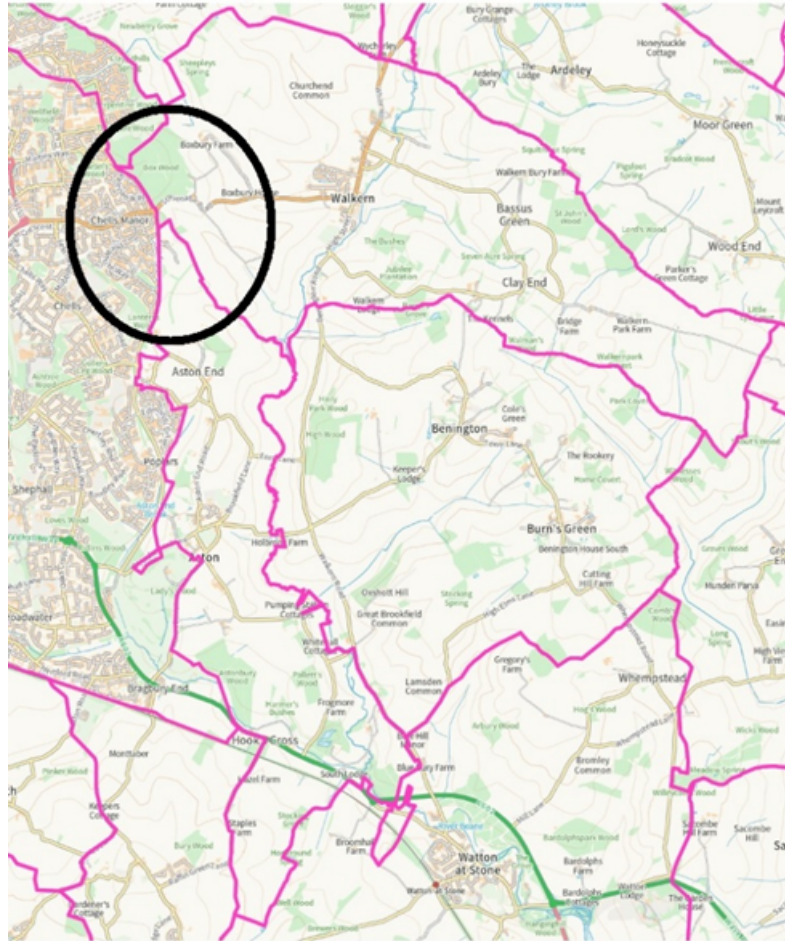
Aston and Walkern Parish Councils have requested that the new Havel Park Development of 600 new homes being built at the northern end of Aston Parish and small part of the western part of Walkern Parish has a separate Community Council.

See Maps 7.0 and 7.1.

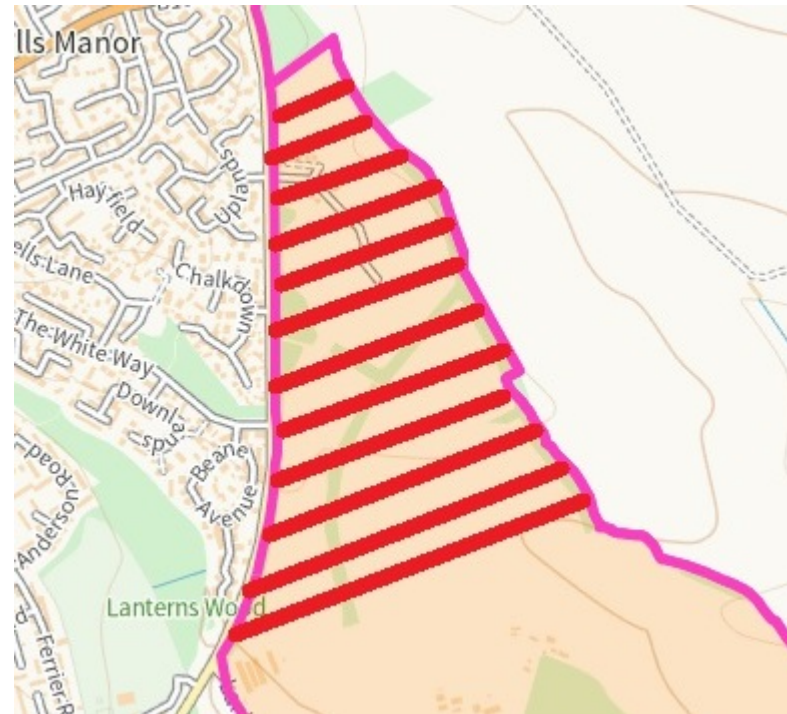
The argument put forward by both parishes is that the development is an urban extension of Stevenage and would not fit with the rural nature the two Parishes.

The full submissions can be seen in [Appendix 7](#) and [7.1](#) below.

Map 7.0



Map 7.1



## **8. Sawbridgeworth Town Council**

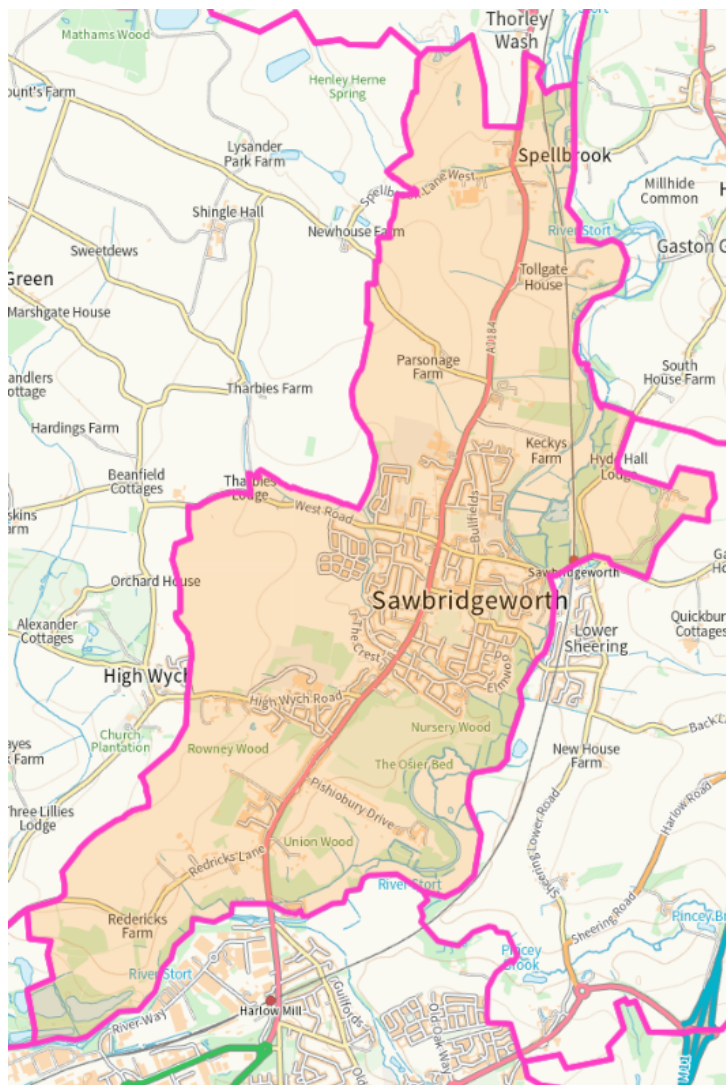
The Town Council have requested not to be warded.

The Town Council covers the area shown on Map 8 below, has 12 members and 7,200 electors.

The full submissions can be seen in [Appendix 8](#).



# Map 8



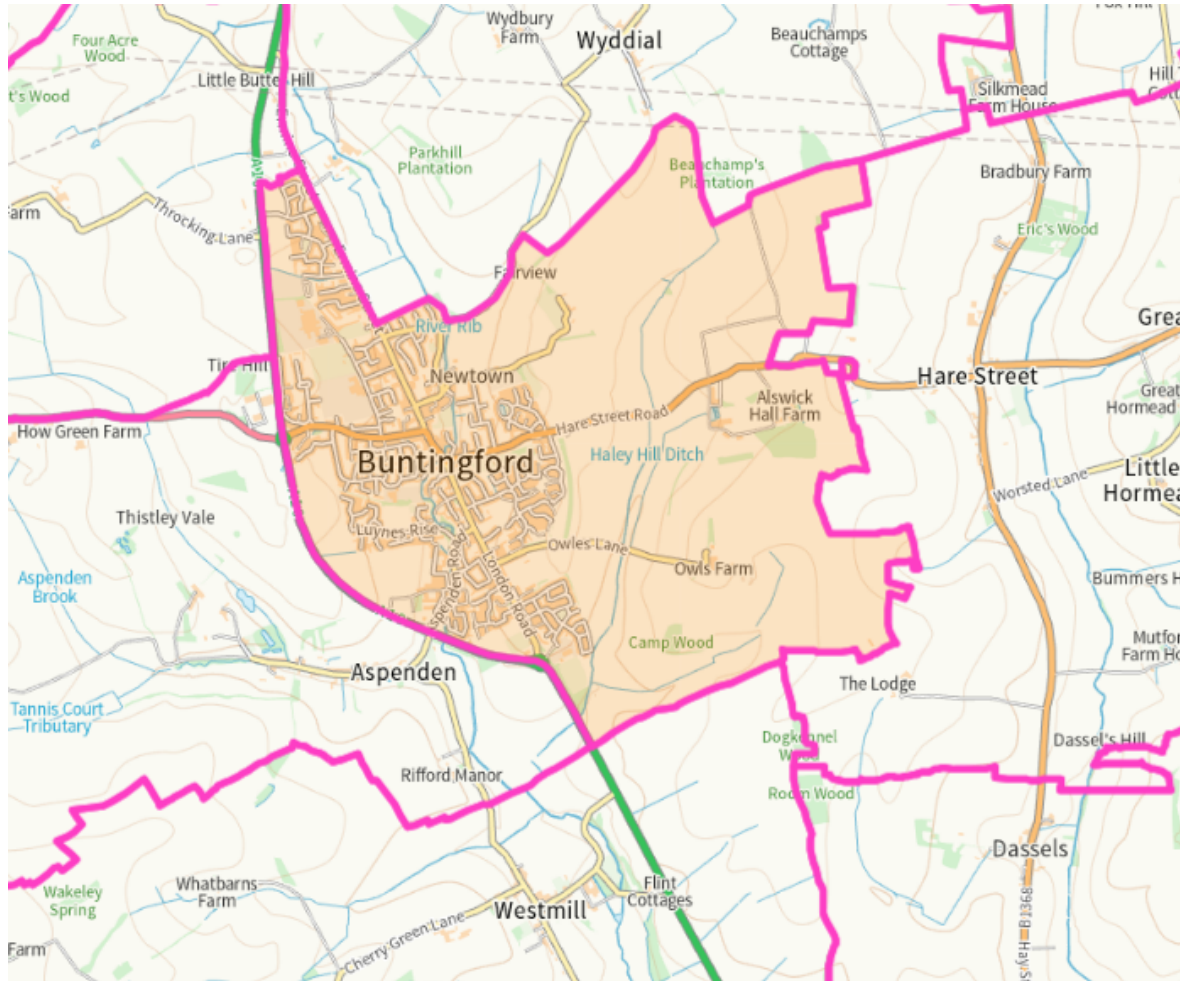
## **9. Buntingford Town Council**

The Town Council have requested not to be warded.

The Town Council covers the area shown on Map 9 below, has 12 members and 6,100 electors.

The full submission can be seen in [Appendix 9](#).

Map 9



#### **10. Tewin Parish Council**

No comments on the proposals to remove the current warded structure.

#### **11. Brent Pelham**

No comments on the proposal to change the name to Brent Pelham and Meesden Parish Council

The Parish has been using the name Brent Pelham and Meesden Parish Council for several years.

#### **12. Buckland Parish Council**

The Parish acknowledges the need to change the name to Buckland and Chipping Parish Council

The Parish has been using the name Buckland and Chipping Parish Council for several years.

#### **13. Stapleford Parish Council**

Cllr Joe Thomas supports the changing of name to Stapleford & Waterford Parish Council.

The Parish has been using the name Stapleford & Waterford Parish for several years

## Appendix 1 [Return to Main Document](#)

Dear Edward

The Finance and Policy Committee considered this matter (FP49) at its meeting on 11<sup>th</sup> November 2024:

It was **RESOLVED** that:

**Representations be made to EHDC prior to 6<sup>th</sup> January 2025 setting out arguments in favour of the following community governance review options to be considered:**

- 1. To move the boundary between Bishop's Stortford and Thorley so the new developments that currently straddle the boundary will be completely in Bishop's Stortford; and**
- 2. A possible option of the Town Council absorbing the entirety of Thorley Parish into Bishop's Stortford.**

There were arguments made to suggest that 2. above would be preferable given that 1. would in effect reduce the size of the Parish considerably.

In terms of the Council's arguments to support the positions above, we would ask EHDC to take into account:

- Bishop's Stortford Town Council is a strong local authority with a track record of delivering quality and value for money services to residents (with no precept demand increases for several years required). The Town Council has a track record

also of taking on new assets and managing new services to good effect (e.g. three new Community centres through a local CIO with a fourth in Thorley being sought). Two years ago, land in Thorley was purchased by the Town Council for an allotments site to be created (40 new plots) in a very convenient location for new residents in the South part of the town (e.g. St James's Park area).

- The many and varied services the Town Council already provides in terms of local entertainments, community centre or local hire services, burial services and allotments are already enjoyed by residents of the Thorley Parish area, including those in the Town Centre (such as the markets and the Castle Pak area/splash park, public toilets etc or services heavily subsidised by the Town Council – such as South Mill Arts theatre). New residents would similarly be availing themselves of the Town Council funded amenities, benefits and activities as the Town has a unified character with the centre as the core of these.
- It is of critical importance, that the argument made by the Town Council is not to be associated with any motives of monopolisation or expansionism. It is argued, moreover that by taking on this area, the Council will be better placed to provide greater and improved services for residents – in part through the increase in precept that would result as the tax base figure increases and in part because the Town Council is in a favourable financial position in its own right at the present time and therefore has the capacity to improve services and assets and to take on new projects going forwards. The local identity of Thorley would and should not be in any way threatened.
- Council Officers are happy to provide more detailed statistical data on any of the above points, as requested and are available to attend meetings in person to make representations to Council Members.

I hope that this is helpful.

Huw Jones

**Appendix 1.1 ([Return to Main Document](#))**



## Community Governance Review formal request for consideration

The Council agreed at its meeting on 24 July 2024, that a Community Governance Review working group will be formed to consider requests from Town and Parish Councils to be involved in a Community Governance Review. The group will review the requests and put forward recommendations to Council on 16 October 2024 on the review's terms of reference and timetable.

All town and parish councils were written to in May 2024 to ask for any informal requests. To help the working group form its recommendations to Council, any town/parish council that wishes to be involved in the review are asked to complete the form below.

**Can you please complete this form even if you have already responded to the email sent in May.**

Name of Town/ Parish Council(s):

A Community Governance Review can look at the following elements. Please tick which areas you'd like your review to cover and add the name of any other Town/ Parish Council(s) affected and if the proposals been disused with them.

<b>Option</b>	<b>Please (✓)</b>	<b>Other Town/ Parish Council(s) Affected</b>	<b>Discussed with other Town/ Parish Council(s) (Yes/No)</b>
Boundary alterations between existing parishes	✓	Bishops Stortford Town Council	No
Creating, merging, altering or abolishing parishes			
Electoral arrangements (wards, councillors)			
Grouping parishes under a common parish council or de-grouping parishes			
The size of a council			

**Changes proposed:**

Proposed boundary revision to incorporate full extent of permitted St James's Park development within Thorley Parish. See attached map/sketch. New boundary as shown in black.

**Reasons for changes:**

One of the stipulated reasons for changing parish boundary lines is to iron out/eliminate anomalies which cause concern/confusion among the community/neighbours adjacent to parish/electoral boundary lines. Unfortunately the last review carried out in 2018 and the previous one created more anomalies than it eliminated.

As a proposal to alleviate some existing anomalies and to prevent potential anomalies when ongoing developments are occupied, Thorley Parish Council propose changes from the somewhat arbitrary parish boundary lines as existing, and re-define the boundary to follow more logical and close-by defensible locations – and in accordance with the District Council's definition of good defensible boundaries, in this case defining centre lines of existing roads/highways as depicted in the sketched map attached, rather than hedges/trees which are not so defensible. Essentially the proposed boundaries would follow along the centre lines of Whittington Way, along Obrey Way and onto Thorley Lane East up to the meeting point with the existing parish boundary, all as depicted on the accompanying map/sketch [marked in black]. This would eliminate a number of anomalies where neighbours have different council tax rates and use different polling stations, seek support from different authorities who may have conflicting policies etc.

This proposal would rationalise, and give equality to residents of the St. James Park development which at present is divided between Bishops Stortford Town Council and Thorley Parish Council by the Hertfordshire Way R.O.W.

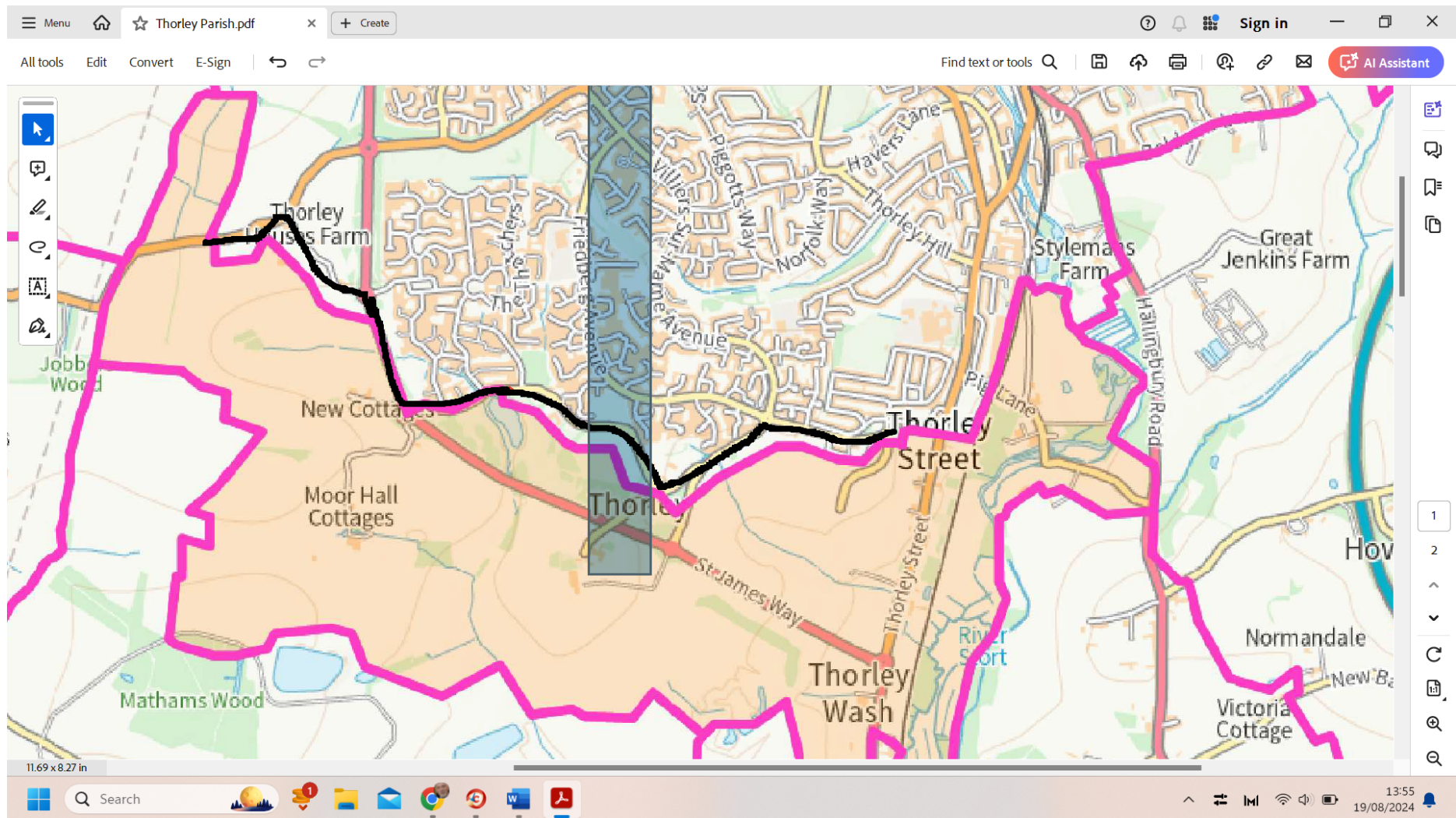
80% of the planned 750 houses on St. James Park are in Thorley Parish, also in Thorley Parish is the Southern Country Park which is a great community attraction, as are the proposed Community Centre, business premises, care home, retail outlets and primary school. In addition to all this, Thorley's "St. James the Great" Church, together with the excellent St Barnabus Centre and Emmaus Centre – altogether great community assets. These are adjacent to the development. The church can also accommodate burials which do not attract the large premiums as levied at present in Bishops Stortford.

Finally, Thorley Parish Council have been heavily involved in the St. James Park development since its inception. Its consolidation wholly within the Thorley Parish boundary will maintain and strengthen continuing community consultation and participation in the important remaining development planning process. Thorley Parish Council have been actively engaged throughout this process - from the original District Plan Examination which first allocated the area for development; participation in the masterplanning and hybrid application process with the



planning authorities; to representation on the continuing St James's Park Community Liaison Group – none of which Bishop's Stortford Town Council have participated in. Thorley Parish Council therefore continue to be the most informed statutory consultee to represent the existing and new community's views on the remaining wide range of Reserved Matters applications and monitoring of planning conditions and obligations on existing consents.

**If your request involves a boundary change, please provide a map (you can use the Ordnance Survey election maps [here](#))**



**Names of the Roads or Geographical Features that will form any proposed boundaries**

The proposed revised boundaries would follow along the centre lines of Whittington Way, along Obrey Way and onto Thorley Lane East up to the meeting point with the existing parish boundary, all as depicted on the accompanying map/sketch above [revised Boundary marked in black].

## Appendix 1.2 ([Return to Main Document](#))

**Full Name:** colin arnott

**Organisation:**

**Address:** [REDACTED]

**Email Address:** [REDACTED]

**Which town/parish council or area does your submission relate to?:** Thorley

**What is your submission:** I understand the initial review is considering amending the parish/town boundary between Thorley and Bishop's Stortford to remove the new community at St. James's Park from Thorley to Bishop's Stortford. I do not believe this would be in the best interests of the, ultimately, 750-800 proposed new households of St James's Park (less than half of which are currently occupied) or of the surrounding Thorley community which will be impacted by the development. Thorley Parish Council members and their advisors have participated in the development masterplanning, application process, planning condition and S106 monitoring, and the developers Community Liaison Group and continue to do so. Bishop's Stortford Town Council have not participated in any stage of this process which is still ongoing. Furthermore, I believe that it would be inappropriate to make such a significant change to parish boundaries and community representation until the major changes to District and County level local government arrangements now under consideration for Hertfordshire are resolved.

**Full Name:** Paul Kennedy

**Organisation:**

**Address:** [REDACTED]

**Email Address:** [REDACTED]

**Which town/parish council or area does your submission relate to?:** St James Park, Bishops Stortford

**What is your submission:** I would like to be considered as part of the Thorley Parish council than Bishops Stortford Town Council

**Full Name:** Laura Kennedy

**Organisation:**

**Address:** [REDACTED]

**Email Address:** [REDACTED]

**Which town/parish council or area does your submission relate to?:** Thorley parish council

**What is your submission:** To stay part of Thorley parish council on St James Park estate and we object to the boundaries being changed to Bishops Stortford Town council.

**Full Name:** Yusuf akdeniz

**Organisation:**

**Address:** [REDACTED]

**Email Address:** [REDACTED]

**Which town/parish council or area does your submission relate to?:** Thorley

**What is your submission:** To have our address in thorley parish and not bishops stortford

**Full Name:** Isabelle Dean

**Organisation:**

**Address:** [REDACTED]

**Email Address:** [REDACTED]

**Which town/parish council or area does your submission relate to?:** Thorley

**What is your submission:** I wish to oppose the boundary change of St James park being changed to include the whole of st James park.

**Full Name:** Jordan Gow

**Organisation:**

**Address:** [REDACTED]

**Email Address:** [REDACTED]

**Which town/parish council or area does your submission relate to?:** Thorley

**What is your submission:** Objection to moving into Bishops Stortford parish council from Thorley. I frequent the services in the thorley parish council and do not see any benefit of this changing to bishops Stortford

**Full Name:** Jeremy Morris

**Organisation:**

**Address:** [REDACTED]

**Email Address:** [REDACTED]

**Which town/parish council or area does your submission relate to?:** Thorley parish/bishops Stortford

**What is your submission:** I don't wish for the boundaries to be changed, we are in thorley and therefore belong to thorley parish

## Appendix 2.0 ([Return to Main Document](#))



### Community Governance Review formal request for consideration

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All town and parish councils were written to in May 2024 to ask for any informal requests. To help the working group form its recommendations to Council, any town/parish council that wishes to be involved in the review are asked to complete the form below.

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Name of Town/ Parish Council(s):

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<b>Option</b>	<b>Please (☐)</b>	<b>Other Town/ Parish Council(s) Affected</b>	<b>Discussed with other Town/ Parish Council(s) (Yes/No)</b>
Boundary alterations between existing parishes	<input type="checkbox"/>	Hertingfordbury (Hertford Town Council) Birchall Garden Suburb (W&HBC)	No
Creating, merging, altering or abolishing parishes	<input type="checkbox"/>	Hertingfordbury (Hertford Town Council) Birchall Garden Suburb (W&HBC)	No
Electoral arrangements (wards, councillors)	<input type="checkbox"/>	Hertingfordbury Parish Council	Yes
Grouping parishes under a common parish council or de-grouping parishes	<input type="checkbox"/>	Hertingfordbury (Hertford Town Council) Birchall Garden Suburb (W&HBC)	No
The size of a council	<input type="checkbox"/>	Hertingfordbury Parish Council	Yes

**Changes proposed:**

Hertingfordbury Parish Council wishes for the review to consider that we change the boundary to include the village of Hertingfordbury and to move the boundary to exclude the development of Birchall Garden Suburb.

Should the Boundary stay as it currently stands, We wish for the number of Councillor seats to be reviewed which is currently 10 with an electorate of approx 500 residents.

Should we gain Hertingfordbury we would like to have at least 9 seats

We wish to consider changing the name of the parish council depending on the review outcome.

**Reasons for changes:**

Currently meeting Quorate is difficult as we have struggled to fill 10 seats for a number of years. The way to resolve this would be to include Hertingfordbury so that we would gain more interested residents to co-opt and with that more areas of expertise, or to decrease the number of needed seats. Even with Birchall Garden Suburb potentially bringing more residents we feel this is too far in the future not to consider reviewing now and our best outcome would be not to have BGS within the boundary.

The Parish Council is currently known as Hertingfordbury Parish Council but Hertingfordbury is not part of the parish council. It needs to make sense by either changing the name which we would consult residents on before resolving a new name or including the village of Hertingfordbury within the parish council boundary. We have in the past lost interested residents that could have been councillors because they were confused to find that their village is not a part of the parish council.

The development of Birchall Garden Suburb would be less complicated if W&HBC had all of the development within its boundary. The council feels that this development would not be in keeping with the 'Parish' and it is not of any gain to the Parish Council to have the development within the Parish which is currently made up of countryside, villages and hamlets.

**If your request involves a boundary change, please provide a map (you can use the Ordnance Survey election maps [here](#))**



## **Appendix 2.1 ([Return to Main Document](#))**

Dear Edward

Further in this matter, an extraordinary meeting of Hertford Town Council considered this matter on the evening of Monday 6 January 2025.

The Council has instructed me to provide the following comments number 1. to 7. Inclusive on the proposals.

To assist I have attached the officer report (with a published addendum incorporated) that provides the background and context of the comments below.

1. Hertford Town Council recognises and respects the work of Hertingfordbury Parish Council to serve its community and to

manage the challenges of recruiting sufficient Councillors to attain a full cohort of ten Councillors.

2. Hertford Town Council is concerned that the residents of Hertingfordbury village are reported as being against the proposals. This position is contrary to the outcomes expected from a Community Governance Review as in <https://www.gov.uk/government/publications/communitygovernance-reviews-guidance> at Paragraphs 62,63,74 and 80 above.

3. Hertford Town Council is very concerned at the difficulties that may arise with the possible transfer allotments in Hertingfordbury village  
Such a transfer could lead to a significant additional financial burden on Hertingfordbury Parish Council .The transfer could lead to a confusing arrangement where existing plot holders who are resident in the current Hertford Town Council administrative boundary could be paying Council tax to one parish/town council and allotment fees to another. This would be the case for plot holders who live in Hertford but not Hertingfordbury village. There are 53 plot holders in this 'category.'

4. Hertford Town Council is concerned at the removal of residents' fees at Hertford Cemetery for current residents of Hertingfordbury village. To continue to allow Hertingfordbury residents access to resident's fees would be inconsistent in how all other (non-resident) parties are treated including those who have resided close to the administrative boundary of Hertford Town Council.

5. Hertford Town Council is concerned at the impact the removal of Hertingfordbury village would have on its residents in terms of participation in and reliance upon the Castle Plus Neighbourhood Plan that is currently being developed. At first review the neighbourhood plan boundary would have to be changed unless the Council wished to fund a neighbourhood plan for an area it has no jurisdiction over, no democratic mandate from and from which it receives no precept income.

6. Following careful consideration of the matter, the Council is struggling to see benefits for residents of Hertingfordbury village of this proposal.

7. Hertford Town Council respectfully suggests that the solution to the difficulties reflected in 1. above is to reduce the size of the

membership of the council to 7 councillors. Such an action would sit within nationally published guidance on Community Governance Reviews and, according to the guidance, is an appropriate number of councillors to be elected to serve the population of Hertingfordbury PC in its current form.

Should you require any further information or wish to discuss that shown above/attached, then please do not hesitate to contact me.

Kind regards

Joseph

Joseph Whelan  
Town Clerk



HERTFORD TOWN COUNCIL



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Castle Street  
Hertford SG14 1HR  
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[town.clerk@hertford.gov.uk](mailto:town.clerk@hertford.gov.uk)  
[www.hertford.gov.uk](http://www.hertford.gov.uk)

Appendix 3.0 ([Return to Main Document](#))

## **APPENDIX A**

### **Proposal for a Community Governance Review for Ware**

For discussion at Ware Town Council, 18 July 2022.

#### **Background**

The current town boundary of Ware is tightly drawn around the residential built-up area. This means that the proposed new North and East Ware housing development, designated as WARE2 in the East Herts District Plan (EHDP) 2018, largely lies outside the town boundary and in the parish of Wareside and, currently, the Hunsdon district ward. There are also a number of smaller anomalies in the boundaries of town wards which are then carried over to district and county wards.

It has been recognised from the outset of the District Plan that the new development is an extension of Ware and looks towards the town for many of its services and facilities; in EHDP 2018 it is included under Ware section, rather than the surrounding villages, and designated as WARE2 rather than VILL#. This is reinforced by the draft proposals on the recent Local Government Boundary Commission for England (LGBCE) review of the East Herts District, taking into account submissions from local political parties, organisations and residents. They have proposed that the whole of the WARE2 development should fall within Ware Trinity ward, rather than Hunsdon as at present. These provisional recommendations are under review and the final recommendations will be published on 2 August 2022. For the purposes of this document it is assumed that the LGBCE draft proposal regarding WARE2 remains unchanged.

Clearly the same logic would apply to town and parish wards; WARE2 should be incorporated into the Ware town boundary rather than being part of Wareside parish. This would greatly assist effective local governance. If the town and parish ward boundaries remained as they are currently, part of the new Ware Trinity district ward would be in Ware Town Council, but the remainder would be a "Wareside Urban" ward in Wareside Parish Council, with a very different character to the remainder of the ward designated as "Wareside Rural". Links from WARE2 to Wareside are far weaker than those to the town of Ware itself. Moreover, Wareside is in the Green Belt whereas the land allocated to WARE2 has been removed from Green Belt status.

Therefore, we request that East Herts District Council should undertake a Community Governance Review (CGR) of Ware and the immediately surrounding area, as soon as possible, with the principal aim being to expand the Ware town boundary to include the whole of the designated area for WARE2. Most of this will come from Wareside parish, with a small corner of Thundridge parish. Other minor boundary anomalies can also be addressed and rectified at the same time. These changes are also expected to be reflected in the associated district and county ward boundaries. A list of suggested changes is shown in the Appendix below.

A District can set a CGR in motion at any time and the LGBCE recommends that this is done promptly where a significant change such as a new housing development is taking place. The WARE2 masterplanning process has been in progress since 2019 and the developers presented final plans in May 2022 with the intention of seeking planning permission shortly. Hence this is an appropriate time to undertake the CGR so that when the new housing is built, the electors will be in both town and district wards with the natural linkage to Ware.

Our understanding is that the Town Council can request a Community Governance Review by contacting, via the Town Clerk, the Head of Legal Services of East Herts District Council (James Ellis). This is proposed as the preferred way forward, with this document providing supporting evidence. This is subject to the final recommendations of the LGBCE and that these still include the WARE2 area within Ware Trinity District ward, which will be known in August. The approach to EHDC can then be made immediately after the final LGBCE recommendations are published.

**Recommendation: This Council requests the Town Clerk to contact the Head of Legal Services at East Herts District Council to request a Community Governance Review for Ware.**

This recommendation is subject to the final outcome of the Local Government Boundary Commission for England (LGBCE) due to be published on 2 August 2002. The Council delegates the Leader of the Council and Town Clerk to make any changes to the request depending on the final proposals from the LGBCE.

**APPENDIX: Suggested changes to town ward boundaries in and around Ware**

We commend the following changes to East Herts District Council for consideration as part of the Community Governance Review.

1. The extensive area designated for WARE2 in the East Herts District Plan currently within Wareside parish should be transferred to fall within the Ware town boundary by extending the boundary eastwards and northwards. It would then form part of Ware Trinity town ward as well as Ware Trinity district ward.
2. A small part of the WARE2 designated area lies north of the current district, county and Parliamentary constituency line which runs through the middle of a field west of Moles Farm and lies in Thundridge parish. For consistency, the Ware town boundary should be expanded to also contain this small area, which currently contains no electors, and it would become part of Ware Trinity town ward.
3. Orchard Close is arbitrarily cut in half, currently between St Mary's and Christchurch wards, and in the new proposals between St Mary's and Priory district wards. It is a cul-de-sac with its only physical link being to Priory ward and all this road logically belongs in that ward.
4. A single house in Gladstone Road currently falls in Christchurch ward and would be in Priory ward. The boundary should be along Baldock Street and this house would then fall in St Mary's ward along with the rest of Gladstone Road.
5. The area just to the west of Baldock Street is arbitrarily split between Christchurch/Priory and St Mary's wards, whereas it should preferably all belong in one or the other; for example, the eastern edge of Buryfield Park would provide a strong and clearly defined boundary line.
6. The Gentlemen's Field industrial area logically belongs as part of Ware town and Ware St Mary's ward. This is recognised in the East Herts District Plan 2018 which designates this area as the WARE3(c) Employment area, not Hertford. It is physically much closer to Ware, adjacent to housing in the Ware town boundary and all its road connections are with Ware. The Hertford/Ware town boundary would be moved slightly to achieve this.

7. In south Ware, the area round Presdales Pit is logically linked to Ware and the only road access is into Hoe Lane. The Ware town boundary could be moved southwards to the A10 and this area could be taken out of Great Amwell Parish. The logical eastern boundary would be the public footpath from Amwellbury Farm to the A10.

For all these proposed changes, few or zero current electors would be involved and therefore electoral balance would not be adversely affected. It is anticipated that the district and county ward boundaries would also be adjusted in cases 2-7 to give a corresponding resolution of the anomalies. The Community Governance Review would of course take each case on its merits and conclude which of these changes, or others, would be most appropriate.

### **Appendix 3.1 ([Return to Main Document](#))**

**Full Name:** Rebecca Burdick

**Organisation:** Wareside Parish Council

**Address:** 1 Red Lion Yard, Wareside

**Email Address:** [Wpcclerk@hotmail.co.uk](mailto:Wpcclerk@hotmail.co.uk)

**Which town/parish council or area does your submission relate to?:** Wareside Parish Council

**What is your submission:** This submission is in response to Ware Town Council's request that the Review move the boundary between Ware and Wareside so that the whole of WARE 2 as defined in the The East Herts District Plan 2018 becomes part of Ware. A significant proportion of the new homes forming the Ware 2 development will be built on land currently within the parish of Wareside. We understand that under the proposal put forward by Ware Town Council, all of these new houses plus a number of existing properties within Wareside parish would become part of Ware Town. In common with many local councils, Wareside Parish Council is struggling to meet its ongoing day to day costs from its precept which is its only source of current income. Additional projects are increasingly at risk. Two issues facing us at present provide useful examples. The cost of supplying a new defibrillator will have to be met out of dwindling reserves. The Council is expected to pay the cost of running out of date inefficient street lighting which it cannot afford to upgrade. We simply cannot afford to lose the precept from the existing properties which would become part of Ware Town. Furthermore, some of the additional precept from the new properties would have allowed us to improve services to parishioners either through the increased income itself or by allowing us to access borrowed money for capital projects - an option not currently available to us. These improved services would have gone some way towards offsetting the detriments many parishioners feel we face as a result of the Ware 2 development. For example, we recently lost our village school partly as a result of the proposed provision of new schools within Ware 2. Once the new development proceeds there will inevitably be an increase in traffic through the parish leading to further detriment to the existing inhabitants. The development will result in the loss of much loved countryside within the parish. Looked at from a different perspective, many of the existing dwellings in the parish do not have access to proper high speed broadband and the mobile signal in much of



the parish is poor. A more regular bus service would be appreciated particularly by residents without access to a car. These services will no doubt be provided to new residents of Ware 2. Were the new houses to be built within Wareside, the Council would have had greater influence to explore with developers and providers the possibility of securing upgrades to the services to existing dwellings as part of the project. Our objections to the Ware Town proposal could be met to an extent if a mechanism could be found through which some of the lost precept could be made available to Wareside Parish Council. Assistance from Ware Town Council in securing better services for existing Wareside residents would also help to offset the loss of influence which would result from their proposal. We would welcome the opportunity to explore these suggestions further with them and with EHDC. Finally, if the boundary is moved we assume that the recent decision to ward Wareside parish will be reversed. The decision to ward was based on the presumption that new homes from the Ware 2 development would be built in Wareside parish. In the absence of these new homes, warding is unnecessary.



**Appendix 4.0 ([Return to Main Document](#))**

Community Governance Review formal request  
for consideration

The Council agreed at its meeting on 24 July 2024, that a Community Governance Review working group will be formed to consider requests from Town and Parish Councils to be involved in a Community Governance Review. The group will review the requests and put forward recommendations to Council on 16 October 2024 on the review's terms of reference and timetable.

All town and parish councils were written to in May 2024 to ask for any informal requests. To help the working group form its recommendations to Council, any town/parish council that wishes to be involved in the review are asked to complete the form below.

**Can you please complete this form even if you have already responded to the email sent in May.**

Name of Town/ Parish Council(s): **Stanstead Abbotts Parish Council**

A Community Governance Review can look at the following elements. Please tick which areas you'd like your review to cover and add the name of any other Town/ Parish Council(s) affected and if the proposals been discussed with them.

<b>Option</b>	<b>Please (✓)</b>	<b>Other Town/ Parish Council(s) Affected</b>	<b>Discussed with other Town/ Parish Council(s) (Yes/No)</b>
Boundary alterations between existing parishes			
Creating, merging, altering or abolishing parishes	✓	Stanstead St Margarets and possibly Great Amwell	Yes with Stanstead St Margarets No with Great Amwell
Electoral arrangements (wards, councillors)			

Grouping parishes under a common parish council or de-grouping parishes	✓	Stanstead St Margarets and possibly Great Amwell	Yes with Stanstead St Margarets No with Great Amwell
The size of a council			

**Changes proposed:**

We would like to investigate merging with Stanstead St Margarets Parish Council and possibly the part of Great Amwell parish that lies within the Neighbourhood Plan area as agreed with East Herts District Council.

**Reasons for changes:**

Residents of the Neighbourhood Plan area generally consider themselves to live in Stanstead Abbots, many are unaware of the differing parishes in which they live. St Margarets Parish Council have approached us with a proposal of merging our two parish councils. The inclusion of part of Great Amwell within the Neighbourhood Plan area would seem logical as residents generally think of themselves as living in Stanstead Abbots and look to our parish council when issues arise.

**If your request involves a boundary change, please provide a map (you can use the Ordnance Survey election maps [here](#))**

**Names of the Roads or Geographical Features that will form any proposed boundaries**

# Stanstead St Margaret's Parish Council Response to the East Hertfordshire District Council Community Governance Review

## BACKGROUND

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Stanstead St Margaret's Parish Council are responding to the Community Governance Review ('CGR') that is being undertaken by East Hertfordshire District Council ('EHDC') in accordance with Part 4 of the Local Government and Public Involvement in Health Act 2007 ('the 2007 Act'), the relevant parts of the Local Government Act 1972 and associated regulations.

The Parish Council had not received the necessary documentation from EHDC to be considered in the initial review. Nevertheless, they conveyed their interest to EHDC in merging with Stanstead Abbotts Parish Council (SAPC) via informal email communication to comply with the deadline.

## CONSIDERATIONS

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1. The Parish Council has observed that many residents of St Margaret's parish identify as living within Stanstead Abbotts and are often unaware of the distinct parish boundaries. By consolidating the parish councils, there is an aim to enhance cohesion within the village.
2. The Parish Council does not own any land, buildings, or recreational spaces. However, the St Margaretsbury Recreational Trust includes representatives from each of the three parishes on its board, and its management will need to be considered in the review.
3. The Neighbourhood Plan encompasses a designated area, as assigned by EHDC, which includes Stanstead Abbotts, St Margaret's, and The Folly (a section of the parish of Great Amwell). It is logical for the review to regard this as a beneficial aspect for a potential merger.

4. Hoddesdon Road has experienced substantial development over the years, contributing to the population growth of St Margaret's. Given the limited prospects for additional development within the parish, it is anticipated that population growth will stabilise in the future, thereby facilitating the effective management of parish integration.
5. The existing boundaries are not consistent in their definitions. For example, one bank of the river falls under St Margaret's parish, while the opposite bank is part of Stanstead Abbots. Likewise, one side of Station Road, including St Margaret's train station, is situated within the parish of Great Amwell, whereas the other side belongs to St Margaret's. Unifying the parish councils would result in more clearly defined boundaries.
6. The present composition of the Parish Council for St Margaret's consists of seven councillors. There has previously been challenges in recruiting parish councillors, as numerous residents have mistakenly reached out to SAPC, unaware of the existence of St Margaret's Parish Council. The terms of reference for the CGR indicate that there is no upper limit for the number of councillors, and this would help to retain the places of existing members to ensure there is an even balance of representation for the area.
7. The County Councillor representation is different within the two parish councils. Consolidating the roles into a single Parish Council would streamline representation.
8. Consideration should be given to the employment contract of the one employed member of staff, and what impact a merger would have. The Clerk/RFO for St Margaret's Parish Council is contracted for 7 hours per week, while the Clerk/RFO at Stanstead Abbots is understood to be contracted for 16 hours per week (although this would need to be checked with Stanstead Abbots Parish Council).

## Appendix 4.2 ([Return to Main Document](#))

Dear Edward

Thank you for the message below.

Great Amwell Parish Council (GAPC), at a recent meeting, considered a proposal submitted under the aforementioned review to amalgamate the Parishes of Great Amwell, Stanstead Abbots and Stanstead St Margarets.

GAPC agreed that it does not wish to merge or be grouped with Stanstead Abbots and Stanstead St Margarets parishes.

GAPC is an active authority with a full complement of members. It represents the views of its parishioners on a range of matters concerning the identity and interests of the parish such as:

- (A) actively opposing inappropriate development, particularly in the Green Belt;
- (B) opposing proposals that would lead to settlement coalition;
- (C) providing community facilities
- (D) funding community activities and projects
- (E) acting as a focal point and conduit for parishioners' views on community services.

Great Amwell Parish and its Council are long established. The Parish Centre is the St John the Baptist Church. The Parish also encompasses housing estates and residential areas. The composition of its membership represents all areas of the parish.

Great Amwell is a distinct community with its own history and traditions and its own green spaces and visual amenities: such an "identity" would be put at risk if the village were to be merged with other settlements.

GAPC's precept is amongst the lowest in the District and reflects prudent financial management whilst still supporting the community's well-being and services.

For the foregoing reasons, GAPC strongly opposes any merger suggestion(s) submitted by other parties as part of the current review. It has a long history of successfully serving the needs of its parishioners and firmly believes that any amalgamation would dilute this effectiveness. In its view there is no justification for any amalgamation to take place and cannot imagine any persuasive arguments to support such a proposal.

Yours sincerely

Jeff

Appendix 5.0 ([Return to Main Document](#))



Community Governance Review formal request  
for consideration

The Council agreed at its meeting on 24 July 2024, that a Community Governance Review working group will be formed to consider requests from Town and Parish Councils to be involved in a Community Governance Review. The group will review the requests and put forward recommendations to Council on 16 October 2024 on the review's terms of reference and timetable.

All town and parish councils were written to in May 2024 to ask for any informal requests. To help the working group form its recommendations to Council, any town/parish council that wishes to be involved in the review are asked to complete the form below.

**Can you please complete this form even if you have already responded to the email sent in May.**

Name of Town/ Parish Council(s):

A Community Governance Review can look at the following elements. Please tick which areas you'd like your review to cover and add the name of any other Town/ Parish Council(s) affected and if the proposals been disused with them.

Option	Please (✓)	Other Town/ Parish Council(s) Affected	Discussed with other Town/ Parish Council(s) (Yes/No)
Boundary alterations between existing parishes	✓	Stanstead St Margarets	No
Creating, merging, altering or abolishing parishes			
Electoral arrangements (wards, councillors)			
Grouping parishes under a common parish council or de-grouping parishes			
The size of a council			



### **Changes proposed:**

At a recent meeting, Great Amwell Parish Council agreed to investigate the possibility of a Community Governance Review to regularise its (southern) boundary with Stanstead St Margarets.

Currently, the boundary is the B181 up to a point short of the Amwell Roundabout where it veers north and then bisects the A1170 on an east west axis, following the old Hertford Road before joining the B1502.

It is suggested that the boundary should follow the entire length of the B181 to its junction with the Amwell Roundabout...then follow the northern (highway) part of that roundabout and then proceed along the B1502 until it reaches its current intersection with that highway from the old Hertford Road.

### **Reasons for changes:**

Part of this boundary does not follow a clear geographical feature. The request seeks to regularise the boundary so that it follows a clearly defined geographical feature as defined.

**If your request involves a boundary change, please provide a map (you can use the Ordnance Survey election maps [here](#))**

**<https://www.ordnancesurvey.co.uk/election-maps/gb/>**

### **Names of the Roads or Geographical Features that will form any proposed boundaries**

See above narrative

### **Appendix 7 ([Return to Main Document](#))**

Community Governance Review formal request  
for consideration



The Council agreed at its meeting on 24 July 2024, that a Community Governance Review working group will be formed to consider requests from Town and Parish Councils to be involved in a Community Governance Review. The group will review the requests and put forward recommendations to Council on 16 October 2024 on the review's terms of reference and timetable.

All town and parish councils were written to in May 2024 to ask for any informal requests. To help the working group form its recommendations to Council, any town/parish council that wishes to be involved in the review are asked to complete the form below.

**Can you please complete this form even if you have already responded to the email sent in May.**

Name of Town/ Parish Council(s): Aston Parish Council

A Community Governance Review can look at the following elements. Please tick which areas you'd like your review to cover and add the name of any other Town/ Parish Council(s) affected and if the proposals been disused with them.

Option	Please (✓)	Other Town/ Parish Council(s) Affected	Discussed with other Town/ Parish Council(s) (Yes/No)
Boundary alterations between existing parishes	No		
Creating, merging, altering or abolishing parishes	Yes	Walkern	No
Electoral arrangements (wards, councillors)	?		
Grouping parishes under a common parish council or de-grouping parishes	No		
The size of a council	Aston currently 7 cllrs.		

**Changes proposed: For Hazel Park, currently in Aston Parish with a tiny bit in Walkern, to have its own Community Council**

**Reasons for changes: Hazel Park will have more voters than than the current Aston Parish and can therefore dominate Aston. Also Hazel Park is urban, an extension of Stevenage, while Aston is rural. Therefore culturally very different.**

**If your request involves a boundary change, please provide a map (you can use the Ordnance Survey election maps [here](#))**

**There will be no boundary change for Aston with other existing parishes. It is simply part of Aston divided into the existing and a new community Council**

**Names of the Roads or Geographical Features that will form any proposed boundaries**

The only named road in Hazel Park so far is Robins Hill Road.

Hi Edward,

Thank you for this email. As people have now started to move into the first of the 610 houses in Hazel Park, Aston Parish, which will more than double the number of voters in this Parish, my Council would like Aston Parish to urgently be placed on the first batch to be looked at. It is the wish of this Parish that Hazel Park has its own Community Council. At our April 2024 Annual Parish Meeting, this subject was debated and put to the vote. 91 voters asked for it to be a separate Community Council, with 1 abstention and 0 against. Dist.Cllr.Stowe was present at this meeting. Yours ever R.Falder, clerk.

Hi Edward,

I have put the notice you sent up on all our noticeboards and it is on our website.

I think I have made our case clear for a community Council for Hazel Park but would add that it is a question of culture. Aston is a rural parish with rural views and works closely with neighbouring parishes and EHDC. The residents at Hazel Park will have an urban outlook and see themselves as an extension of Stevenage - which is exactly what they are. As such their views will differ greatly from that of Aston. Our main concern is the 2027 Parish Council election and by that time there will be far more of them on the voting register than the rest of the Parish which numbers just about 700.

Yours ever, clerk

On Sun, Nov 10, 2024 at 2:34 PM Roy Falder <[astonpcclerk@gmail.com](mailto:astonpcclerk@gmail.com)> wrote:

**Appendix 7.1 ([Return to Main Document](#))**



Parish Clerk – Abigail Brown  
T: 07584 679526  
E: [clerk@walkernparishcouncil.gov.uk](mailto:clerk@walkernparishcouncil.gov.uk)

Electoral Services

Legal and Democratic Services

East Herts Council

Wallfields

Pegs Lane

Hertford

SG13 8EQ

9<sup>th</sup> December 2024 To whom it may concern

**Re: Community Governance Review (CGR)2024**

Walkern Parish Council support our neighbouring parish of Aston in recommending the creation of a new parish to encompass the entire area of the land east of Stevenage being developed as Hazel Park.

The size of this new mixed-use development warrants the creation of a separate authority. The retention of this area would overwhelm the existing parish structure. A new parish would help ensure:

- the electors of Hazel Park are effectively represented at parish level · the parish precept is spent for the benefit of that community

While the major part of this new development is in the parish of Aston a small portion at the most northern tip designated as a possible location for a travelling show people site does extend into Walkern parish. This small area of land is separate and distinct from the main village of Walkern. The B1037 provides a clearly defined boundary line as do the existing tree line and green belt fields which separate the development from the village. Walkern Parish Council therefore recommend that this piece of land is also transferred into a new parish.

---

*Serving the people of Walkern*



Parish Clerk – Abigail Brown  
T: 07584 679526  
E: [clerk@walkernparishcouncil.gov.uk](mailto:clerk@walkernparishcouncil.gov.uk)

The original masterplan for the land east of Stevenage did clearly emphasise that the new development would be well screened from the wider landscape by the surrounding woodland belts and a ridgeline to the east of the site would shield it from the wider Beane Valley. This would enable the site to be developed without encroachment into the wider countryside and without giving rise to any perception of 'sprawl'. The scheme also makes provision for a vibrant new community hub that will provide a high-quality meeting place at the heart of the development, focussed around a new Primary School, community facilities and a central park. The masterplan clearly shows the site as separate neighbourhood on the edge of Stevenage which is best served by having its own local government arrangements

Yours sincerely,

**ABrown**

Abigail Brown

Walkern Parish Council Clerk on behalf of Walkern Parish Council

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*Serving the people of Walkern*

**[Appendix 8 \(Return to Main Document\)](#)**



Hi Edward,

Thank you for highlighting that the town council prefers to remain unwarded. Could you please clarify if any additional information is required from my end, as the final sentence seems a bit unclear?

Kind Regards

Chris

*Christopher Hunt* CiLCA, Dip. CSMP®

Sawbridgeworth Town Clerk  
Sawbridgeworth Town Council  
Sayesbury Manor  
Bell Street  
Sawbridgeworth  
Herts  
CM21 9AN  
(01279) 724537  
<http://sawbridgeworth-tc.gov.uk>

On 19 Aug 2024, at 11:35, Chris Hunt <[chris.hunt@sawbridgeworth-tc.gov.uk](mailto:chris.hunt@sawbridgeworth-tc.gov.uk)> wrote:

Dear District Councillors,

On Monday 31st July 2023, Sawbridgeworth Town Council resolved not to enter into the Community Governance Review for boundary changes etc.

Are you happy for me to respond that this is still the case?

Kind Regards

Chris

**COMMUNITY GOVERNANCE REVIEW**

*The matter was debated and the view from Councillors was that to move to different wards would be divisive rather than encouraging to incorporate new community members and areas into the Town.*

*Resolved for the town to remain unwarded and for District Councillors to raise representation at East Herts Council.*

*[prop Cllr A Parsad-Wyatt; secd Cllr J Rider]*

*Christopher Hunt* CiLCA, Dip. CSMP

<image006.jpg>

Sawbridgeworth Town Clerk  
Sawbridgeworth Town Council  
Sayesbury Manor  
Bell Street  
Sawbridgeworth  
Herts  
CM21 9AN  
(01279) 724537  
<http://sawbridgeworth-tc.gov.uk>

**Appendix 9 ([Return to Main Document](#))**

**From:** Jill Jones <[clerk@buntingford-tc.gov.uk](mailto:clerk@buntingford-tc.gov.uk)>

**Sent:** Friday, November 15, 2024 12:20 PM

**To:** Legal & Democratic Services - Electors <[Electors@eastherts.gov.uk](mailto:Electors@eastherts.gov.uk)>

**Subject:** [External] Community Governance Review

Dear Sirs,

**Community Governance Review.**

Reference the current Community Governance Review. This matter was discussed at Committee yesterday evening and I have been asked to respond as follows:

We note your comments that it's premature to discuss the Buntingford Parish Boundary at this time with several speculative planning applications that if granted, could result in a request to change the parish boundary, which would not be necessary if the applications did not succeed.

With regard to the option of parish warding. Members felt that in Buntingford a better and more efficient service is achievable without warding. Therefore it's felt that parish warding would not be beneficial in Buntingford at this time.

Kind regards

Jill Jones PSLCC, Cert HE. Town Clerk

Buntingford Town Council, The Manor House, Buntingford, SG9 9AB.

01763 272222. [www.buntingford-tc.gov.uk](http://www.buntingford-tc.gov.uk)

Follow us on Twitter @buntingfordtc